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4 UNITED STATES DISTRICT COURT  
5 DISTRICT OF NEVADA

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7 UNITED STATES OF AMERICA,

Case No. 2:16-cr-00046-GMN-PAL

8 Plaintiff,

9 v.

**ORDER**

10 RYAN C. BUNDY,

(Mot Disclose Informants – ECF No. 1239)

11 Defendant.

12 Before the court is Defendant Ryan C. Bundy's ("Bundy") Motion for Disclosure of  
13 Informants (ECF No. 1239), filed January 5, 2017, which was referred to the undersigned pursuant  
14 to 28 U.S.C. § 636(b)(1)(A) and LR IB 1-3 of the Local Rules of Practice. The court has reviewed  
15 the Motion, Defendant Ryan W. Payne's Joinder (ECF No. 1267), the government's Response  
16 (ECF No. 1361), filed January 19, 2017, and Bundy's Reply (ECF No. 1387) and Sealed Exhibits  
17 (ECF No. 1388), both filed January 24, 2017.

18 **BACKGROUND**

19 Ryan Bundy and 18 co-defendants are charged in a Superseding Indictment (ECF No. 27)  
20 returned March 2, 2016. In the current motion, he asks the court to order the government to  
21 disclose the names and addresses of any and all informants. *See* Mot. (ECF No. 1239) at 3. Mr.  
22 Bundy argues, "[i]n moving to suppress the contents of the searches in question, it is essential for  
23 the Defendants to investigate whether the Government's reliance on such sources of information  
24 was reasonable." *Id.* at 4. He relies on *Rovario v. United States*, 353 U.S. 53, 60–61 (1957), to  
25 argue that the privilege protecting the identity of a government informant must give way if the  
26 disclosure of an informant's identity or of the contents of his communication is relevant and helpful  
27 to the defense or is essential to a fair determination. Bundy contends that the government must  
28 identify its informants because the government used information derived from such sources to

1 obtain initial search warrants. He reports that the government has told him that “all such  
2 information has been provided or can be derived from the discovery previously provided.” *Id.* at  
3 4. As a result, he requests an order requiring the government to provide a response to his “request  
4 for discovery and inspection,” which contains 39 questions, some with multiple subparts. *Id.* at  
5 6–20. His discovery request seeks disclosure of information concerning the use of “informants,  
6 confidential informants, witnesses, informers, confidential sources, sources of information,  
7 infiltrators, cooperating individuals, security informers or intelligence assets who participated in  
8 any way or who are material witnesses to any of the events charged in the indictment.” *Id.* at 6.

9 The government responds that Ryan Bundy has failed to demonstrate the existence of any  
10 additional information from informants that is relevant and helpful to his defense. *See* Gov’t Resp.  
11 (ECF No. 1361). The government represents it does not intend to call any confidential informants  
12 as witnesses at trial,<sup>1</sup> and no confidential informant is a percipient witness to any events alleged of  
13 the conspiracy. Additionally, the government is not aware of any exculpatory information that  
14 any confidential informant possesses. Because a confidential informant is not a percipient witness  
15 to the conduct alleged and will not testify at trial, Bundy is not entitled to disclosure of any  
16 confidential informant’s identity or information. His bare claims do not satisfy his burden to  
17 identify a basis upon which disclosure is relevant and helpful, much less essential, to his case. The  
18 government also argues that the motion is untimely. Because motions to suppress were due in  
19 October 2016, Bundy cannot claim he requires the requested information to support a suppression  
20 motion.

21 In his Reply (ECF No. 1387), Ryan Bundy states he has a Fifth and Sixth Amendment right  
22 to face his accusers, especially if “the accusations made are false making up a criminal complaint.”  
23 He asserts it is unconstitutional for the government to fail to disclose the federal officers or

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24 <sup>1</sup> The government filed a Motion for Protective Order Regarding Undercover Employee (ECF No. 1440)  
25 on January 27, 2017. Chief Judge Navarro, the trial judge in this case, granted the government’s motion  
26 and entered a protective order allowing the undercover employee to testify at trial using a pseudonym  
27 without publically disclosing his true identity. *See* Order (ECF No. 1539). An undercover employee is not  
28 the same as a confidential informant. *See, e.g., United States v. Forrester*, 616 F.3d 929, 943 (9th Cir.  
2010) (noting that “traditional investigative techniques” may include the ““use of *confidential informants*  
*and undercover officers*, physical surveillance, pen registers, telephone rolls, search warrants, interviews,  
grand jury subpoenas, and trash searches”) (emphasis added).

informants who made false reports, and he needs “a probable cause hearing to determine the prosecutions validity and their challenge of this motion and on their purported grounds for their denial.” He requests “all information” regarding the sheriff and him “from video and or pictures taken from the day the defendant allegedly conspired with other co-defendants.” *Id.* at 2 (citing Sealed Exhibits (ECF No. 1388) A, B, C, D). The Sealed Exhibits provide four pictures of what appears to be news coverage of the events described in the indictment. Bundy maintains that the government did not deny that it is withholding information about its informants. Because the government has used information from informants for the indictment, he argues that their identities are material to the preparation of his defense and must be provided before trial. Mr. Bundy believes the government charged defendants “based on bad faith as a direct and proximate of these false reports from such confidential informants falsified information.” *Id.*

## **DISCUSSION**

### **I. RYAN BUNDY’S MOTION IS UNTIMELY**

Rule 12 of the of the Federal Rules of Criminal Procedure<sup>2</sup> addresses deadlines for filing pretrial motions and the potential consequences for filing an untimely motion. If a party does not meet the deadline for filing a pretrial motion, “the motion is untimely. But a court may consider the defense, objection, or request if the party shows good cause.” Fed. R. Crim. P. 12(c)(3). “The decision whether to grant an exception to a Rule 12 waiver lies in the discretion of the district court.” *United States v. Tekle*, 329 F.3d 1108, 1113 (9th Cir. 2003) (citing *United States v. Gonzales*, 749 F.2d 1329, 1336 (9th Cir. 1984)). A belated decision to change trial tactics does not constitute good cause to excuse the waiver. *Gonzales*, 749 F.2d at 1336; *see also United States v. Nunez*, 19 F.3d 719, 722–23 (1st Cir. 1994) (“something more than an unexplained change of mind must be shown to warrant relief from a Rule 12(f) waiver brought on by the defendant’s tactical decision”); *United States v. Kessee*, 992 F.2d 1001, 1002 (9th Cir. 1993) (finding no good cause when suppression motion was filed after trial started).

Pro se status “does not excuse a criminal defendant from complying with the procedural or substantive rules of the court.” *United States v. Flewitt*, 874 F.2d 669, 675 (9th Cir. 1989) (citing

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<sup>2</sup> Any references to a “Rule” or the “Rules in this Order refer to the Federal Rules of Criminal Procedure.

1 *Faretta v. California*, 422 U.S. 806, 835 n.46 (1975)); *see also United States v. Hung Thien Ly*,  
 2 646 F.3d 1307, 1315–16 (11th Cir. 2011) (noting that “ignorance is no hidden virtue; a *pro se*  
 3 defendant must follow the rules”). The Sixth Amendment guarantees a *pro se* defendant “a fair  
 4 chance to present his case in his own way.” *United States v. Rice*, 776 F.3d 1021, 1026 (9th Cir.  
 5 2015) (quoting *McKaskle v. Wiggins*, 465 U.S. 168, 177 (1984)). However, a “defendant who  
 6 knowingly and intelligently assumes the risks of conducting his own defense is entitled to no  
 7 greater rights than a litigant represented by counsel.” *Flewitt*, 874 F.2d at 675 (citing *United States*  
 8 *v. Merrill*, 746 F.2d 458, 465 (9th Cir. 1984)).

9 On April 22, 2016, the court found that this case is complex within the meaning of 18  
 10 U.S.C. § 3161(h)(7)(B)(ii). *See* Case Management Order (ECF No. 321). The case management  
 11 order set a deadline of October 3, 2016, for filing any pretrial motions and notices required by Rule  
 12 12 and LCR 12-1(b), which includes a motion to suppress evidence. The court granted Ryan  
 13 Bundy’s request for an extension of the deadline until October 17, 2016. *See* Order (ECF No. 802).  
 14 Mr. Bundy did not seek another extension.

15 The Motion states it was filed to challenge search warrants issued in this case. The reply  
 16 suggests it was filed to request a probable cause hearing challenging the sufficiency of the evidence  
 17 used to obtain the criminal complaint and/or indictment. The motion is untimely. The Motion  
 18 was filed on January 5, 2017, over two and a half months after the extended deadline expired.  
 19 However, even if it had been timely filed, it should be denied on the merits.

## 20 **II. THE MOTION FAILS TO A MAKE MINIMAL THRESHOLD SHOWING FOR DISCLOSURE OF** 21 **CONFIDENTIAL INFORMANTS’ IDENTITY AND ADDRESSES**

22 As a general rule, a defendant has no constitutional right to discovery in a criminal case.  
 23 *See, e.g., Weatherford v. Bursey*, 429 U.S. 545, 559 (1997) (“There is no general constitutional  
 24 right to discovery in a criminal case.”); *Kaley v. United States*, --- U.S. ---, 134 S. Ct. 1090 (2014).  
 25 However, a defendant is entitled to limited discovery under the Jencks Act, 18 U.S.C. § 3500, and  
 26 as well as Rule 12.1, Rule 16, and Rule 26.2. Additionally, the Supreme Court has held that the  
 27 prosecution has a constitutional duty under the due process clause to disclose material exculpatory  
 28 information, including evidence bearing on the credibility of government witnesses. *See, e.g.,*

1 *Kyles v. Whitley*, 514 U.S. 419 (1995); *United States v. Bagley*, 473 U.S. 667 (1985); *Giglio v.*  
 2 *United States*, 405 U.S. 150 (1972); *Brady v. Maryland*, 373 U.S. 83 (1963).

3 In *Rovario v. United States*, 353 U.S. 53 (1957), the Supreme Court recognized the  
 4 government's qualified privilege to withhold the identity of informants. Where the informant's  
 5 identity is "relevant and helpful" to the defense or is "essential to a fair determination of the case,"  
 6 the government's privilege to withhold that information must give way. *Id.* at 60–61. "But the  
 7 right is not absolute." *United States v. Rowland*, 464 F.3d 899, 909 (9th Cir. 2006). A defendant's  
 8 "need for information must be balanced against the value of ensuring the safety of informants."  
 9 *Id.* (citing *United States v. Napier*, 436 F.3d 1133, 1136 (9th Cir. 2006)). Under the *Rovario*  
 10 balancing test, the court weighs the government's interest in protecting the source of information,  
 11 the public's interest in protecting the flow of information, and the defendant's right to prepare his  
 12 or her defense. See *United States v. Whitney*, 633 F.2d 902, 911 (9th Cir. 1980) (citing *Rovario*,  
 13 353 U.S. at 62).

14 The defendant bears the burden to show the need for disclosure. See *United States v.*  
 15 *Williams*, 898 F.2d 1400, 1402 (9th Cir. 1990). To obtain disclosure, a defendant must show a  
 16 need for the information and must show more than a "mere suspicion" that the informant has  
 17 information that will prove "relevant and helpful" to his or her defense or that will be essential to  
 18 a fair trial. *United States v. Henderson*, 241 F.3d 638, 645 (9th Cir. 2001). The Ninth Circuit has  
 19 held that "a defendant is *sometimes* entitled to disclosure of the informant's identity, but only after  
 20 'making specific allegations that indicate the portions of the warrant claimed to be false' and  
 21 making 'a contention of deliberate falsehood or reckless disregard for the truth'." *Rowland*, 464  
 22 F.3d at 909 (citing *United States v. Kiser*, 716 F.2d 1268, 1271 (9th Cir. 1983)) (emphasis in  
 23 original). When a defendant fails to articulate any substantial reason why he should be entitled to  
 24 the confidential information, disclosure is not appropriate. *Rowland*, 464 F.3d at 909 (citing  
 25 *Napier*, 436 F.3d at 1139). Ninth Circuit precedent does not permit a defendant "to go on a fishing  
 26 expedition into the informant's background because 'a mere suspicion that the information will  
 27 prove helpful will not suffice' to demonstrate a need for disclosure." *Rowland*, 464 F.3d at 909  
 28 (quoting *Williams*, 898 F.2d at 1402). When a defendant makes a "minimal threshold showing"

1 for disclosure, “a district court must hold an in camera hearing.” *Henderson*, 241 F.3d at 645  
2 (quoting *United States v. Spires*, 3 F.3d 1234, 1238 (9th Cir. 1993)) (internal quotations omitted).

3 Here, Ryan Bundy has failed to make a minimal threshold showing for disclosure of  
4 confidential informants’ identities or that an in camera review of such material is relevant and  
5 helpful to his defense. The government affirmatively represents it does not intend to call any  
6 confidential informants to testify at trial. Ryan Bundy’s subjective belief that informants provided  
7 false information supporting the criminal complaint, superseding indictment or applications for  
8 search warrants is insufficient to meet his burden. His subjective belief that confidential  
9 informants would prove his innocence is also insufficient to meet his burden.

10 Additionally, as the court has explained in multiple prior orders challenging the sufficiency  
11 of the indictment, in ruling on a pretrial motion under Rule 12 the court must accept the allegations  
12 of the indictment as true and a may not prematurely rule on the sufficiency of the evidence to  
13 support a conviction. Ryan Bundy is not entitled to a probable cause hearing to challenge the  
14 sufficiency of the evidence used to charge him. He had a Fifth Amendment right to have a federal  
15 grand jury decide whether he should be held to answer for these charges. A federal grand jury  
16 found probable cause to charge Bundy and his co-defendants with the charges contained in the  
17 superseding indictment. The historic role of the grand jury is “regarded as a primary security to  
18 the innocent against hasty, malicious and oppressive prosecution” and serves “the invaluable  
19 function in our society of standing between the accuser and the accused . . . to determine whether  
20 a charge is founded on reason or was dictated by an intimidating power or by malice and personal  
21 ill will.” *United States v. Caruto*, 663 F.3d 394, 398 (9th Cir. 2011) (citations and internal  
22 quotations omitted).

23 Mr. Bundy is not entitled to obtain informants’ identities and other informant discovery  
24 merely because the government utilized confidential informants. He must demonstrate a *specific*  
25 need for informants’ identities and addresses, and other related discovery. The Motion only alleges  
26 that defendants need to investigate whether the government’s reliance on confidential informants  
27 was reasonable. Mr. Bundy has not made any showing that the broad information requested is  
28 relevant and helpful to his defense. On this record, the court will therefore deny the Motion.

1 Having reviewed and considered the matters,

2 **IT IS ORDERED** that:

- 3 1. Defendant Ryan C. Bundy's Motion for Disclosure of Informants (ECF No. 1239) is  
4 **DENIED**.
- 5 2. Defendant Ryan W. Payne's Motion for Joinder (ECF No. 1267) is **GRANTED** in  
6 that his request to join in Bundy's substantive arguments is granted.

7 DATED this 21st day of February, 2017.

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10 PEGGY A. LEEN  
11 UNITED STATES MAGISTRATE JUDGE  
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